

Message Text

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PAGE 01 STATE 049073
ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 EB-08 L-03 AID-05 CIAE-00
COME-00 FRB-03 INR-07 NSAE-00 TRSE-00 XMB-02 OPIC-03
SP-02 LAB-04 SIL-01 OMB-01 NSC-05 SS-15 STR-04 CEA-01
H-01 OIC-02 AF-08 ARA-06 EA-07 NEA-10 DODE-00 NSCE-00
SSO-00 USIE-00 INRE-00 /124 R

DRAFTED BY IO/DHP:DWFIGGINS:GAS
APPROVED BY IO: PDWYMA;
IO/DHP:CENORRIS
IO/IEP:RAPOOLE (DRAFT)
ILAB (LABOR):BWHITE (INFO)
EB/IFD/OSB:JL NESVIG (DRAFT)
PPC/IA/UNR(AID):MSCHUWEILER(DRAFT
L;EKERLEY (DRAFT)
L:SSCHWEBEL (INFO)
BIC(COMMERCE):TFIEDLER (INFO)
-----050145Z 033738 /20
O R 042339Z MAR 77
FM SECSTATE WASHDC
TO AMEMBASSY VIENNA IMMEDIATE
INFO USMISSION USUN NEW YORK

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VIENNA FOR UNIDO MISSION

E.O. 11652: N/A

TAGS: UNIDO, EIND, OCON, PORG

SUBJECT: IGC-V DELEGATION INSTRUCTION NO. 3: TECHNICAL
ASSISTANCE PROCEDURES AND FINANCING

REF: (A) 76 VIENNA 9125,(B) 76 VIENNA 9195, (C) 76 STATE
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278936, (D) VIENNA 1612

1. SUMMARY: THIS CABLE RECOMMENDS TACTICS TO THE U.S.
DELEGATION TO THE FIFTH SESSION OF THE INTER-GOVERNMENTAL
COMMITTEE TO DRAW UP A CONSTITUTION FOR UNIDO AS A
SPECIALIZED AGENCY (IGC-VIENNA, MARCH 7 - APRIL 2,
1977) WITHIN THE MORE GENERAL GUIDELINES OF THE IGC

STRATEGY PAPER SIGNED MARCH 1, 1977. WITHIN THE STRATEGY AND TACTICS DESIGNED TO MAXIMIZE SEVERAL GOALS AND TO AVOID SEVERAL DANGERS, U.S. DEL WILL SEEK PROTECTION OF U.S. POSITION THAT TECHNICAL ASSISTANCE SHOULD BE FINANCED BY VOLUNTARY CONTRIBUTIONS AND THAT TECHNICAL ASSISTANCE EXECUTED BY SPECIALIZED AGENCIES SHOULD BE JOINTLY PROGRAMMED WITH THE UNDP COUNTRY INDICATIVE PLANNING FIGURES. END SUMMARY.

2. EARLY IN IGC-V U.S. DEL SHOULD PRESENT PROPOSAL IN WRITING WHICH WAS PRESENTED AS OPTION 2 IN REFTEL (A), AUTHORIZED IN REFTEL (C), AND PRESENTED ORALLY IN FINAL

MEETING OF IGC-IV CONTACT GROUP (A/AC.180/8, P.33) FOR SOLUTION OF THE PROBLEM OF UNIDO SPECIALIZED AGENCY LOSS OF ACCESS TO UN REGULAR PROGRAM OF TECHNICAL ASSISTANCE (RPTA). THIS PROPOSAL FOR A ONE-TIME ASSESSMENT OF MEMBER STATES FOR AN AD HOC SPECIAL FUND OF DOLLARS 10 MILLION SHOULD BE PRESENTED AS AN ALTERNATIVE PROPOSAL TO THE ARTICLE 10 BIS PROPOSAL AT FOOTNOTE 2, ,IN AN AMOUNT NOT TO EXCEED 8 PERCENT OF THE TOTAL OF THE REGULAR BUDGET OF THE ORGANIZATION, (A/AC.180/9/ADD.1). THIS PROPOSAL SHOULD BE PRESENTED AS A MAJOR CONCESSION FROM THE U.S. POSITION THAT TECHNICAL ASSISTANCE WHICH BENEFITS ONE OR A SMALL NUMBER OF NATIONS SHOULD BE FINANCED BY VOLUNTARY CONTRIBUTIONS. THE U.S. PROPOSED TEXT SHOULD INCLUDE WORDS ALONG THE LINES OF "FOR EXPENDITURES DESIGNED TO STRENGTHEN UNIDO'S CONTRIBUTION TO UNDP COUNTRY PROGRAMMING INCLUDING THE LIMITED OFFICIAL USE

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STRENGTHENING OF UNIDO REPRESENTATION IN THE FIELD., DELEGATION MAY MENTION AS EXAMPLES OF ACTIVITIES ENVISIONED THOSE IN PARA 4 OF REFTEL D AND JOINT EVALUATIONS OF PROJECTS WITH UNIDO/UNDP AND UNIDO/OTHER SPECIALIZED AGENCIES ALL OF WHICH COULD PLAUSIBLY DOUBLE OR TRIPLE INDUSTRIAL SECTOR PORTIONS OF UNDP INDICATIVE PLANNING FIGURES.

3. ONLY IF THOROUGH EXPLORATION OF LUMP-SUM PROPOSAL PROVES NON-NEGOTIABLE IS U.S. DEL AUTHORIZED TO ENTER NEGOTIATION ON VARIATION OF THE CONSTITUTIONALLY DEFINED REGULAR BUDGET PERCENTAGE CEILING PROPOSAL. AGAIN U.S. DEL SHOULD EMPHASIZE THAT CONSIDERATION OF THIS PROCEDURE IS MAJOR DEPARTURE FROM POSITION THAT TECHNICAL ASSISTANCE SHOULD BE FINANCED VOLUNTARILY AND THAT IT CANNOT BE CONCEDED WITHOUT MAJOR G-77 GIVE ON ARTICLE 8, 8 B;S, AND 11 QUESTIONS OF OVERALL BUDGET APPROVAL PROVISIONS CONCERNING COMPOSITION, VOTING, AND PROCEDURES OF PROGRAM BUDGET COMMITTEE AND INDUSTRIAL

DEVELOPMENT BOARD. AGAIN, U.S. DEL MUST COUCH CON-
SION IN TEXT ALONG LINES OF "EXPENDITURES DESIGNED TO
STRENGTHEN UNIDO'S CONTRIBUTION TO UNDP COUNTRY
PROGRAMMING INCLUDING THE STRENGTHENING OF UNIDO
REPRESENTATION IN THE FIELD."

4. BOTH IN CASE OF LUMP-SUM AND CEILING PERCENTAGE
PROPOSALS U.S. DEL SHOULD ALSO SPELL OUT LOGICAL
CONDITIONS THAT NO INDIVIDUAL COUNTRY CAN BE FINANCIALLY
RESPONSIBLE FOR ASSESSMENTS RESULTING FROM UPWARD
AMENDMENT OF CEILING PERCENTAGE WITHOUT THAT COUNTRY'S
RATIFICATION AND THAT AGREEMENT IS UNDERSTOOD THAT AMOUNT
ALLOCATED TO INDUSTRY IN UNRPTA WILL BE ELIMINATED

FROM UN BUDGET WHEN UNIDO ASSESSMENT TAKES EFFECT.
(SEE STRATEGY PAPER APPROVED MARCH 1, 1977 AND SEPT-
TEMBER INSTRUCTION NO. 4 WHICH INCLUDE POSITION ON AMENDMENT
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PROCEDURES). U.S. DEL SHOULD ALSO DRAMATIZE MAJOR
CONCESSION REPRESENTED BY ACCEPTANCE OF FINANCING
PROGRAM SUPPORT COSTS FROM REGULAR BUDGET. TO THIS END
U.S. DEL MAY IN CONCERT WITH OTHER GROUP B MEMBERS
REQUEST ADDITIONAL FACTUAL INFORMATION FROM SECRETARIAT.

5. IN BOTH CASE OF LUMP-SUM AND CEILING PROPOSALS
U.S. DEL SHOULD SEEK MAXIMUM POSSIBLE GROUP B SOLIDARITY
IN PRESENTATION AND DEFENSE AND EXTRACTION OF QUID PRO
QUO CONCESSIONS FROM G-77.

6. CONCERNING ANNEX IV OF THE VIENNA GROUP B WORKING
GROUP, "SOME CONSIDERATIONS ON TACTICS AND STRATEGY FOR
IGC-V, U.S. DEL SHOULD ASK GROUP B TO SERIOUSLY CONSIDER
TWO CHANGES IN TACTICS FROM THOSE DESCRIBED IN THE
FIRST TWO PARAS. OF PAGE 3. FIRST GROUP B TACTIC
READS, "SHOULD THE G-77 REJECT THE 8 PERCENT SOLUTION,
GROUP B SHOULD BRING FORWARD THE LUMP-SUM PROPOSAL AS
AN ALTERNATIVE." DEPT VIEW ON TACTICS IS THAT LUMP-SUM
PROPOSAL IS FARTHER FROM ARRANGEMENT G-77 WANTS THAN
IS CEILING PERCENTAGE PROPOSAL. THEREFORE LUMP-SUM
SHOULD EITHER BE ADVOCATED AND EXPLORED FIRST OR AT
VERY LEAST SIMULTANEOUSLY WITH CEILING PERCENTAGE
PROPOSAL. SECOND GROUP B TACTICS READS, "THE WORKING
GROUP RECOGNIZED THAT ANY RESOLUTION OF ARTICLE 11 WILL
BE CONTINGENT UPON, AND CONDITIONED BY, PRIOR RESOLUTION
OF ARTICLE 10 (BIS)." DEPT BELIEVES GROUP B SHOULD
CONSISTENTLY, CONSTANTLY, AND CLEARLY STATE THAT GROUP
B AGREEMENT ON ARTICLE 10 BIS PROVISIONS DEPENDS
DIRECTLY UPON AGREEMENT ON ARTICLE 8, 8 BIS, AND 11
PROVISIONS AS DESCRIBED IN PARA 3 ABOVE. THEREFORE,

EVEN AD REFERENDUM AGREEMENTS ON ONE CANNOT BE FINALIZED
BEFORE AGREEMENTS ON THE OTHER SET AND THEIR SIMULTANEOUS
CONSIDERATION IS REQUIRED PERHAPS DURING SESSIONS ON
ALTERNATIVE DAYS.

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CHRISTOPHE

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Message Attributes

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Disposition Approved on Date:
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